

**Incarceration Prevention Reduction Task Force**

9:00 a.m. – 11:00 a.m., July 16, 2018

Whatcom County Courthouse Fifth Floor Conference Rooms 513/514, 311 Grand Ave., Bellingham WA

**AGENDA**

Topic	Requested Action	Presenter	Packet Page(s)
<b>1. Call to Order</b> <ul style="list-style-type: none"> <li>Review June 11, 2018 Meeting Summary</li> <li>Recent Task Force Success: Electronic Home Monitoring in the small cities</li> <li>Report on annual report presentation to County Council</li> </ul>	Review	Co-Chairs	1 - 4
<b>2. Probation Presentation</b>	Information	Bruce Van Glubt	N/A
<b>3. Committee Updates</b> <ul style="list-style-type: none"> <li>Behavioral Health Committee</li> <li>Legal &amp; Justice Systems Committee: Motion, see summary, packet page 8</li> </ul>	Information	Anne Deacon/Dan Hammill Jill Bernstein	5 - 9
<b>4. Update by Jurisdictions on Jail Diversion Programs</b>	Information	Bill Elfo Nick Lewis Raylene King Darlene Peterson	N/A
<b>5. INDEX Committee</b>	Review & Approve New Committee	Tyler Schroeder	10 - 15
<b>6. Report on Policy Academy Conference</b>	Information	Barry Buchanan Bruce Van Glubt	16 - 31
<b>7. Update of 2018 Committee Assignments</b>	Approve	Co-Chairs	32
<b>8. Next Steps: Ideas &amp; Further Information</b>			
<b>9. Other Business</b>			
<b>10. Public Comment</b>			
<b>11. Adjourn</b>			

**UPCOMING MEETINGS:**

IPR TASK FORCE various Mondays 9-11 a.m. Courthouse Conf. Rm 513/514 311 Grand Ave., Bellingham	COMMITTEES			
	BEHAVIORAL HEALTH various Mondays 2:30-3:30 (except where noted) Health Department Creekside Conf. Room 509 Girard, B'ham	LEGAL & JUSTICE SYS. 2 <sup>nd</sup> Tuesday 11:30 am-1:30 pm Courthouse Conf. Rm 514 311 Grand Ave., Bham	TRIAGE FACILITY 3 <sup>rd</sup> Thursday 9:30-11:00 a.m. <del>Health Dept.</del> <b>MOVED TO</b> Courthouse 5 <sup>th</sup> Floor 513 or 514, 311 Grand Avenue, B'ham	STEERING As needed Courthouse Conf. Rm 514 311 Grand Ave., Bham
July 16 August 6 September 17 October 15 November 26 December 17	July 16 August 6 September 17 October 15 November 26 December 17	July 10 (no august) September 11 October 9 November 13 December 11	July 19 in Room 513 August 9 * in Room 513 September 20: location TBD October 18 in Room 514 November 15 in Room 513 December 20 in Room 514	September 6: 9:30 a.m.

**Incarceration Prevention and Reduction Task Force**  
**DRAFT Meeting Summary June 11, 2018**

---

**1. Call to Order**

Task Force Co-Chair Jill Bernstein called the meeting to order at 9:03 a.m.

**Present:** Jill Bernstein, Anne Deacon, Jerry DeBruin, Todd Donovan, Bill Elfo, Deborra Garrett, Stephen Gockley, Daniel Hammill, Kate Hansen, Raylene King, Betsy Kruse, Kelli Linville, Dave McEachran, Lisa McShane, Darlene Peterson, Chris Phillips, Tyler Schroeder, Greg Winter

**Absent:** Angela Anderson, Deborah Hawley, Jack Hovenier, Nick Lewis, Byron Manering, Moonwater

Review May 14, 2018 Meeting Summary

There were no changes.

Recent Task Force Successes

Bernstein spoke about progress regarding drug court housing.

**2. Review and approve Annual Report to the County Council**

Mark Gardner, City of Bellingham, presented the IPR Task Force Annual Report.

The Task Force made several amendments to the draft report:

*(Clerk's Note: Deborra Garrett was not at the first have of the meeting, and not present for the following votes.)*

Elfo moved to amend report page six, "Crisis Prevention, De-escalation...extent possible. **The Sheriff's Office has added a crisis intervention deputy to work closely with the behavioral health community to divert offenders from the criminal justice system to treatment.**" The motion was seconded and carried unanimously.

Elfo submitted a handout (on file) and moved to amend report page 17, "Issues and Opportunities...in the near future. **A reason why "book and release" warrants are not being encountered may be that the jail is frequently on population control measures that restrict the booking of persons on warrants for minor offenses.**" The motion was seconded and carried unanimously.

Bernstein moved to amend report page 6, "~~Expansion of Book and Release Practices.~~ **Reduce Number of Jail Admissions for New Charges.** For low level..." The motion was seconded and carried unanimously.

Bernstein moved to amend report page 6, and the similar language in the body of the report, "Warrant Reduction Efforts. Warrants are...Whatcom County District Court **and Bellingham Municipal Court** administrators have initiated new practices to clear invalid charges that might otherwise result in warrants, and implemented a phone call reminder program for **most** court hearings." The motion was seconded and carried unanimously.

Hammill moved to amend report page 6, "Crisis Prevention, De-Escalation, and Behavioral Health Response. The Sheriff and local **Bellingham** police departments ~~are working to ensure....~~" The motion was seconded and carried unanimously.

Schroeder moved to include language in the body of the report that indicates the small Cities are likely completing crisis intervention training as required by law. There was discussion on the requirement to complete training by 2020. Schroeder withdrew his motion.

**Incarceration Prevention and Reduction Task Force**  
**DRAFT Meeting Summary June 11, 2018**

---

The Task Force members discussed renaming the Triage Facility to the Crisis Recovery Facility, due to new state definitions for a triage facility that conflict with the purpose of the County's new facility.

Deacon moved to add a bullet point that explains the name change of the triage facility to a crisis recovery facility. The motion was seconded and carried unanimously.

Gockley moved to amend report page 8, "Drug court supports. Additional funds...permanent County funding for a ~~part-time~~ certified chemical dependency ~~case manager~~ **services** will help...." The motion was seconded and carried unanimously.

Phillips stated that all references to the hospital should be "Peace Health St. Joseph Medical Center."

Bernstein moved to amend report page 11, "**Context:** Federal and state law require...capital crimes ~~or who pose an extreme safety or flight risk~~. Bail is a lawful condition...." The motion was seconded and carried unanimously.

Bernstein moved to amend report page 12, "Progress: Warrants for FTAs can be reduced most directly by reducing...to reduce ~~mistaken~~ warrant activity." The motion was seconded and carried unanimously.

Elfo moved to amend report page 14, "EHM is used by area jurisdictions for both pretrial and post-conviction monitoring. The District Court ~~and small city municipal courts~~ may order EHM...." The motion was seconded and carried unanimously.

Bernstein moved to amend report page 14, the paragraph beginning, "EHM is used by area...." regarding electronic home monitoring to include language identifying it as a limited pilot project funded by the County Council. The motion was seconded and carried unanimously.

Hammill moved to strike language in the table on report page 14, the Post-Conviction column, "Cost ~~to small cities:~~ \$73 per day." The motion was seconded and carried unanimously.

Elfo referenced the table on report page 14, the Pretrial column, and stated the pretrial program is administered by District Court, not the Sheriff's Office.

Peterson moved to amend the table on report page 14, the first column, "Whatcom County (misdemeanants ~~in District/small cities municipal court~~)." The motion was seconded and carried unanimously.

Bernstein moved to amend the table on report page 14, the Pretrial column, "Cost ~~to individual~~ **paid by County:** ...~~May be waived.~~" The motion was seconded and carried unanimously.

The Task Force members discussed costs or fees that can be assessed to pretrial defendants and ...

Bernstein moved to amend report page 16, "Issues and opportunities: The Work Release and...would require additional ~~staff~~ **resources.**" The motion was seconded and carried unanimously.

Bernstein moved to amend report page 17, "Issues and Opportunities: Despite these attempts to prevent and reduce...encounter ~~more of~~ these warrants, and be able to...." The motion was seconded and carried unanimously.

The Task Force members discussed the City of Bellingham's plans to add funding for a behavioral health specialist in the police department.

**Incarceration Prevention and Reduction Task Force**  
**DRAFT Meeting Summary June 11, 2018**

---

(Clerk's Note: Deborra Garrett arrived to the meeting and present for the following votes. Greg Winter left the meeting and was not present for the following votes.)

McEachran moved to amend report page 19 to delete the first paragraph, "Issues and Opportunities: ~~National Standards call for...not in full compliance with Best Practices Standards.~~"

Dave Graham, Prosecutor's Office, and the Task Force members discussed Drug Court best practices.

McEachran accepted a friendly amendment to amend report page 19, to replace the first paragraph, "Issues and Opportunities: ~~National Standards call for...not in full compliance with Best Practices Standards.~~ **The Drug Court team will work with the Committee to make certain that the County is using a validated tool necessary to qualify the County for federal grants and ensure the County is in compliance with National Association of Drug Court Professionals (NADCP) best practices, if the County is not already in compliance.**" The motion as amended was seconded and carried unanimously.

Gockley moved to amend report page 19, "National standards also encourage...In 2018, **some but not all** local team members will attend a national drug court training conference, ~~with the exception of the assigned drug court prosecutor.~~ The committee acknowledges...." The motion was seconded and carried unanimously.

Bernstein moved to amend report page 24, "The County Council approved the Task Force-recommended plan to construct a free-standing building that will house two 16 bed units, for a total of 32 beds. **Sixteen beds is the maximum allowed for each unit to qualify for Medicaid funding.**" The motion was seconded and carried unanimously.

Hammill moved to approve the annual report as amended. The motion was seconded and carried unanimously.

**3. Committee Updates**

Phillips reported for the Triage Facility Committee that the committee moved and approved a motion to include capacity for involuntary holds in the facility design, however the committee has not yet agreed to involuntary capacity.

**4. Update by Jurisdictions on Jail Diversion Programs**

This item was not discussed.

**5. Update of 2018 Committee Assignments**

This item was held to the next meeting.

**6. Next Steps: Ideas and Further Information**

This item was not discussed.

**7. Other Business**

There was no other business.

**8. Public Comment**

No one spoke.

9. **Adjourn**

The meeting adjourned at 10:55 a.m.

DRAFT

***Incarceration Prevention and Reduction Task Force***  
***Behavioral Health Subcommittee***  
**DRAFT Meeting Summary for June 11, 2018**

---

**1. Call To Order**

Committee Chair Anne Deacon called the meeting to order at 2:35 p.m. at the Health Department Creekside Conference Room, 509 Girard Street, Bellingham.

Members Present: Doug Chadwick, Anne Deacon, Dan Hammill, Byron Manering, Greg Winter

Members Absent: Kelli Linville

**2. Complete recommendation to proposed INDEX Committee on idea data needs**

The committee members agreed to stay with the current list of items as presented in the meeting packet.

**3. Review of Committee Work Plan**

The committee discussed focusing on the front- and back-door services to recovery.

- Determine the type of training that is most important for first responders to have
- Enhanced communication with first responders about the new crisis recovery facility
- Inform the public on who will best use the new crisis recovery facility
- Educate law enforcement on who the people are who should be brought to the crisis recovery facility
- Historically, law enforcement had to take people to St. Joseph Hospital because they posed a risk to the triage facility staff
- The crisis recovery facility will have to define the profile of people who qualify for using the facility
- Help law enforcement identify and use the services and appropriate places to take people
- Figure out how they are going to manage both voluntary and involuntary users of the crisis recovery facility
- Whether mandatory booking of driving under the influence (DUI) is a County policy that should continue in all cases
- The Homeless Strategies Work Group won't meet until the fall. Remove it from the work plan.
- The possibility of exploring suboxone programs in the context of jail policies
- Continuing or initiating medication assisted treatment in the jail
- Collecting data from the emergency department on overdoses
- Accounting in the data for people who self-treat overdoses with naloxone
- The possibility of funding from engrossed substitute house bill (ESHB) 2263
- Housing for specialty court participants
- Are fathers who may not have custody are eligible for family services, including housing

***Incarceration Prevention and Reduction Task Force***  
***Behavioral Health Subcommittee***  
**DRAFT Meeting Summary for June 11, 2018**

---

- If ESHB 2263 were passed, this committee could be to bring in housing data from Opportunity Council, and compare with court data, to make a recommendation to create housing for specialty court participants
- Reviewing statistics on drug use trends
- A housing intervention study of a pilot project of the City of Bellingham to track how often people offended before and after being placed in housing
- Continuing review of the ground level response and coordinated engagement (GRACE) program
- Stabilizing the housing for families of those who are incarcerated
- Gathering data on drug use trends

**4. Updates on GRACE, CPIT, and Whatcom has Hope programs**

This item was not discussed.

**5. Next Steps: Ideas & Further Information**

This item was not discussed.

**6. Other Business**

There was no other business.

**7. Public Comment**

There was no public comment.

**8. Adjourn**

The meeting adjourned at 3:32 p.m.

**Incarceration Prevention and Reduction Task Force**  
**Legal & Justice Systems Subcommittee**  
**DRAFT Meeting Summary for June 12, 2018**

---

**1. Call To Order**

Committee Chair Stephen Gockley called the meeting to order at 11:35 a.m. in the Whatcom County Courthouse Conference Room 514, 311 Grand Avenue, Bellingham.

Members Present: Jill Bernstein, Bill Elfo, Deborra Garrett, Stephen Gockley, Raylene King, Lisa McShane, Moonwater, Peter Ruffatto

Also Present: Kathy Walker (proxy for Dave McEachran)

Members Absent: Angela Anderson, Deborah Hawley, Dave McEachran, Darlene Peterson

Review May 8, 2018 Meeting Summary

There were no changes.

**2. Update on Update from Karen Burke on Domestic Violence & Sexual Assault Service (DVSAS) and domestic violence treatment services**

Karen Burke submitted and read from a handout (on file) describing the Whatcom County Domestic Violence Offender Treatment Program and stated she requests the Committee recommend support of funding for three years, beginning January 2019.

- The program will reduce the jail population.
- Current treatment options in the community are inadequate and not working well
- The proposal is a 3-year pilot program to see how it works
- The Steering Committee membership includes two representatives from Western Washington University, Susan Marks, Ferndale Police Chief, Bellingham Court Administrator, and others.
- The program therapy includes several components: group therapy, a coordinated community response, motivational interviewing, trauma-informed dialectic behavioral therapy (DBT), and better communication between courts and therapy provider
- Court-ordered services available after conviction or as diversion, depending on the prosecutor and courts
- Drop-in classes will be available on healthy masculinity
- Treatment includes juveniles and female offenders

Committee members and Burke discussed:

- Releases of confidential information
- Whether they will prioritize who gets treatment
- Individuals with cultural and ethnic barriers
- Gathering recent baseline data
- Outcomes measured through contact with victims and victim reports
- The program also requires offenders to complete measurable tasks



***Incarceration Prevention and Reduction Task Force***  
***Legal & Justice Systems Subcommittee***  
**DRAFT Meeting Summary for June 12, 2018**

---

- Consideration of in-house versus contracted staff
- Locating the services away from Domestic Violence and Sexual Assault Services (DVSAS) offices
- Treating offenders so they don't create more victims
- The Steering Committee will be separate from DVSAS
- Similar programs that the local tribes may have
- The possibility of allocating space in the program for each jurisdiction according to their funding
- Motivational interview training of probation staff
- Potential funding sources
- The program will include misdemeanants and felons

Bernstein moved to recommend to the full Task Force that the County, City of Bellingham, and small cities fully fund the Whatcom County Domestic Violence Offender Treatment Program for the years 2019-2021, at a cost of approximately \$221,750 per year. The motion was seconded. The motion carried unanimously.

**3. Identify the ideal data needs of the committee for the INDEX Committee**

The Committee discussed data needs for defining data outcomes, trends, and issues:

- Data that the current systems already collect
- Making information available to the community
- Each committee member is to come back to the committee with a list of its broad-based objectives
- The need to create baseline data
- The data necessary to inform their ongoing projects, including: electronic home monitoring, pretrial services, book-and-release, and other items on the work plan
- Include the data gaps that Task Force members identified through the Vera Institute report process
- Identify the data points that can be used to paint as accurate a picture as possible, regardless of what question is being asked of the data
- Create indicators of broad-based objectives, such as how many people are diverted to the triage center
- The committee reviewed and amended the February data list in the meeting packet

This item is held for further discussion to the next committee meeting.

**4. Report on what other jurisdictions are doing**

Bruce Van Glubt, District Court Administrator, referenced meeting packet page 16 and gave an update on the Virginia model risk assessment as used by Clark County.

- There isn't any cost to or official training for using the Virginia Model

- Clark County doesn't have any statistics yet on the program

**5. Update on Pretrial Processes Workgroup**

Garrett updated the committee on the Pretrial Processes Workgroup. The Group has decided on using the Virginia model risk assessment. There is an upcoming conference call with Dr. Jacqueline van Wormer on June 18 at noon. Supplemental budget requests are being prepared to validate the risk assessment and to hire a project manager to begin structuring a pretrial services department. The assessment may be customized for the local jurisdictions.

The committee discussed the reason for choosing the Virginia model risk assessment tool.

- It's not completely static, but it's mostly static
- There are no hidden algorithms. The assessment and results are transparent.
- The judicial officers in Superior Court and Judge Elich like the assessment
- It has a reputation of being one of the best assessments

**6. Other Business**

**7. Next Steps: Ideas & Further Information**

The committee members discussed continuing its work regarding drug court best practices and working with the drug court team and drug court prosecutor. The committee members concurred to schedule a full discussion with on September 11, 2018 meeting.

The committee members discussed scheduling a meeting of the committee at the Lummi Administration Building, at the invitation of Task Force member and Lummi representative Nick Lewis.

**8. Public Comment**

There was no public comment.

**9. Adjourn**

The meeting adjourned at 1:25 p.m.

# **Information Needs and Data Exchange (INDEX) Subcommittee**

## **VISION OR MISSION STATEMENT:**

The mission of the Information Needs and Data Exchange (INDEX) Subcommittee is to develop a data collection and reporting system that accurately informs policymakers when considering programmatic changes necessary to minimize jail use and improve efficiency in the criminal justice system.

## **GOALS:**

To achieve the mission, the INDEX Committee will:

- Figure out the baseline statistics on jail use to determine whether or not programmatic changes will be successful.
- Identify how to assess performance and establish metrics that would determine the success of each new initiative.
- Identify where data is a barrier to implementing various initiatives.
- Identify data that can indicate the presence of racial, poverty, gender, and other social and economic disparities in the criminal justice system
- Maximize the accuracy of a data collection system by integrating the system across all jurisdictions.
- Establish a realistic and achievable percentage decrease in the jail population.
- Allow policymakers to refine processes, improve the way things work together, and then observing outcomes.

## **BEGINNING TASKS:**

Achieving these goals will include the following tasks:

- Determine what data is collected currently, by whom, and when
- Identify the current data collection systems, including software, used by each agency and jurisdiction
- Identify data points not collected
- Identify baseline information across all data points
- Develop accurate definitions and a glossary of terms that includes national standards, which can be applied uniformly across all agencies and jurisdictions to create clarity in the data reports

## **STRUCTURE:**

The INDEX Committee structure includes: 1. A technical workgroup, and 2. A policy workgroup. Within that structure, the policy workgroup would drive the process and guide the work of the technical workgroup in terms of objectives.

### Policy Workgroup

The policy workgroup would be the Incarceration Prevention and Reduction Task Force

- The policy group is comprised of policymakers who will determine the policy, goals, and outcomes of the INDEX Committee.

# **Information Needs and Data Exchange (INDEX) Subcommittee**

## Technical Workgroup

The technical group includes the information technology, department, and agency staff who can identify the existing data collection systems and data that will conform to the outcomes.

- The technical workgroup would interact with the policy workgroup about the possible options to achieve those policies and outcomes.
- The technical workgroup would identify how best to track the data to achieve the policies and outcomes.

The technical workgroup would be representatives from the following agencies. The representatives selected should have detailed knowledge about the data collection and software systems used by and data collected from their agencies:

- Whatcom County Jail
- Whatcom County Prosecutor's Office
- Whatcom County Public Defender's Office
- Bellingham Municipal Court
- Small Cities municipal court(s)
- District Court
- Superior Court
- Whatcom County Health Department
- North Sound Behavioral Health Organization
- Law Enforcement: Cities, County, State
- City Attorney's Office: Bellingham, Small Cities
- Lummi Nation
- Information Technology Staff: Bellingham, County, and (if possible) small cities

## DATA, OUTCOMES, TRENDS, AND ISSUES

### Behavioral Health Committee:

- Who is in jail
- What are the behavioral health disorders identified for each inmate
- What programs exist to address behavioral health disorders of jail inmates
- Is there potential for an involuntary facility
- Does the inmate have serious and persistent mental illness, which is defined as very symptomatic and chronic
- What are the legal charges that allows them to divert from jail
- Whether the person has had services previously, and if so, what were those services
- Behavioral health issues that are not serious and/or persistent
- What is the social metadata: social, legal, family
- A confidential interviewer
- What kind of substance use disorder
- Information on people in jail versus out of jail
- An assessment at point of release
- Interview people who have been in jail in the last six months
- Offer an incentive to participate in an interview
- GRACE cohort to provide data

### Triage Facility Committee:

#### GOALS OF FACILITY (OUTCOME MEASURES):

- ❖ Diversion from criminal justice and/or hospital
- ❖ Maximum utilization of facility
- ❖ Improved health and wellness of individuals who receive services

#### DATA POINTS (INTEROPERABILITY ISSUES/TRENDS):

1. Daily census
2. # of Admissions per unit
  - A. Referral source
    - 1) Hospital Psych unit step-down
    - 2) Emergency Department
    - 3) EMS drop-off
    - 4) Law Enforcement drop-off
    - 5) Treatment provider
    - 6) Social Service provider (i.e., housing)
    - 7) Self
3. # of Denials
  - A. Reason for denial
    - 1) No bed capacity
    - 2) Inappropriate referral
      - a. level of care not required (not acute enough)
      - b. higher level of care required
      - c. inability of unit to manage behaviors that pose a significant risk of harm to others

## DATA, OUTCOMES, TRENDS, AND ISSUES

### Triage Facility Committee (Cont'd):

4. Length of Stay (and specify program)
5. Discharge disposition
  - A. Transferred
    - 1) to in-patient treatment setting (MH or SUD)
    - 2) to out-patient treatment provider (MH or SUD)
    - 3) back to community treatment provider
    - 4) to higher level of medical care
  - B. Left against clinical/medical advice

#### OTHER:

- C. Medication Assisted Treatment initiated and connected to ongoing provider
- D. Housing status upon discharge
  - 1) Return to homelessness
  - 2) Return to home with no further treatment

#### Also:

- Connect the intake data from the triage center, social services, emergency department and other medical sources, law enforcement, possibly via claims data
- Consider whether the County, in concert with the managed care organizations (MCOs), could pay the regional Behavioral Health Organization (BHO) to collect all the data as a central repository
- Can law enforcement bill for, and consequently report on, transport data

### Legal & Justice Systems Committee:

#### **WARRANTS: Data Points**

- Define all categories of warrants: Is it an FTA warrant? An arrest warrant, reissued warrant?
- Newly issued versus re-issued warrants
- Number of active warrants
- The reason each warrant is issued.

#### **WARRANTS: Suggestions regarding data collection system/reports:**

- The ability to indicate if a person has warrants in multiple courts, both inside Whatcom County and outside Whatcom County. If so, what is the booked offense?
- The ability to run a report on whether warrants increased or decreased with the implementation of phone call reminder programs and other programs
- The ability to run a report on the number and scope/nature of warrants issued.
- The ability to run a report on how many people have warrants in multiple jurisdictions
- The ability to collect, sort, and report data by warrant

## DATA, OUTCOMES, TRENDS, AND ISSUES

### Legal & Justice Systems Committee (Cont'd):

#### **RECIDIVISM: Data Points**

- Define recidivism
- Recidivism rates
- how long after jail or court release until the person was booked on a new crime?
- The recidivism rate of each program
- Number of people on pretrial status who are later charged with a crime. If a crime was committed, what was the crime?

#### **CHARGES: Data Points**

- Filed charge(s) (from the Prosecutor)
- Booked citation charge(s)
- Indicate charges that come from the border
- Indicate the misdemeanor, gross misdemeanor, and felony cases that are cited in the field or referred to Prosecuting Attorney for charging decision without a physical arrest.
- The ability to run a report on the number of people booked (probable cause) under each booked offense
- The ability to run a report on the number of people charged (prosecutorial) under each final charge

#### **JAIL ALTERNATIVES: Data Points**

- Does the defendant have a history with one of the special courts?
- The number of people who are diverted from jail
- Identify the impact of a new program on jail population
- Number of persons screened for participation in Jail Alternative programs at a courthouse centric location
- number of persons who report for participation in Jail Alternative programs
- Number of persons connected to the appropriate electronic home monitoring device at the request of District Court for pre-trial or probation monitoring. Number of reported pretrial or probation violations referred to the District Court;
- Number of persons and bed days served through jail alternative programs by specific program

#### **MISC OTHER: Data Points**

- All the data points used for the Vera Institute report
- Number of people in jail
- Bond amount by prosecutorial charge
- The length of time it takes to process each case
- The number of people who are being held pretrial
- Number of persons for whom probable cause exists for arrest, who are diverted to a) Mental Health Triage and/or b) Substance Abuse treatment at the new Triage Center;
- Number of persons for whom probable cause exists for arrest, who are diverted to other mental health facilities (St. Joseph's, etc.);
- FTA history, including the date of the FTA and age of defendant at the time the FTA was issued (distinguish between adults and juveniles)
- Identify how many people with minor misdemeanors and no warrants are due to the officers choosing to either not book, divert, or refer to the Prosecutor

## DATA, OUTCOMES, TRENDS, AND ISSUES

### Legal & Justice Systems Committee (Cont'd):

#### Suggestions regarding data collection system:

- Collect and distinguish between booking, court, and jail information/data
- The ability to collect, sort, and report data by person
- The ability to collect, sort, and report data by booked offense and final charge (felony) and by booked citation charge (gross misdemeanor)
- Data on failures to appear
- Inform the criminal justice system with the data necessary to develop agreements that would allow multi-jurisdictional court dates for people with concurrent warrants or different charges in more than one jurisdiction. Allow data to be shared across jurisdictions to help people navigate through the court system efficiently and resolve warrants in any jurisdiction. People have different charges in different courts. How do they know if they are talking about the same person, and do those multiple charges in multiple jurisdictions by the same person inflate the data somehow?
- In all systems, including the Judicial Access Browser System (JABS), warrants issued in error need to be deleted or indicated the warrant was issued in error
- Need the data necessary to inform their ongoing projects, including: electronic home monitoring, pretrial services, book-and-release, and other items on the work plan

#### Suggestions regarding data interpretation and processes:

- Consider a combined multi-jurisdictional court dates for people with concurrent warrants in more than one jurisdiction.
- Enhanced data sharing: The systems of all jurisdictions must communicate. Provide access for each jurisdiction to easily access data from other jurisdictions.
- Create baseline information and benchmarks that can be monitored to track success of programs and processes.
- Distinguish between the data points/categories and the algorithms of the report to produce correct interpretations of the data
- Create accurate and consistent definitions
- People entering data need to be adequately trained to enter consistent information correctly
- Algorithms must be accurate
- Take advantage of new technology for efficiency in data entering and reporting.
- Be as transparent as possible for the community about who is in the jail and why
- Allow the City of Bellingham, all the small cities, and all the tribes to have complete (read-only) access to the Sheriff's records in the Spillman system
- Reach out to and include Tribes when incorporating data.



SHARING INFORMATION AND ALIGNING  
GOALS ACROSS SYSTEMS:

THE USE OF LOCAL JAIL DATA TO IMPLEMENT  
SUCCESSFUL JAIL REDUCTION POLICIES

James Austin

JFA Institute

Note: The information and statistics on this and the following pages are an example from another jurisdiction outside Washington State. They are NOT specific to the Whatcom County Jail.

# Key Attributes of the Jail

- Admissions x LOS = Jail Population
- High volume of admissions/and releases (about 10 million per year)
- Significant number of multiple bookings per year
- Low Length of Stay – LOS (about 23 days per release)
- Skewed distribution – large number of releases with short LOS and very few with very long LOS (over a year) – but they occupy most of the beds
- The jail population is the result of decisions by others:
  - Defendants/Offender
  - Police
  - Defense Counsel
  - Prosecutor
  - Courts
  - Other county/state agencies

# The Two Key jail Data Files You Need

1. Snapshot of the Current Jail Population
2. The last 12 months of Jail Releases – why?
  - Seasonality
  - Measure most current trends
- Key variables (about 20) in each data file
  - I.D. and Demographic (DOB, Gender, Race, Ethnicity)
  - Current charges/offenses/bail amounts
  - Inmate classification/security data
  - Pretrial Risk Assessment data
  - Mental Health Flags
  - Booking date, Current Date, Release Date
  - For Release File –Method of Release
- One part-time researcher who knows excel and a statistical package (e.g., SPSS, SAS, etc.)

<b>Attribute</b>	<b>Number</b>	<b>Percent</b>	<b>Average Length of Stay (days)</b>
<b>Total</b>	658	4.0%	61.1
<b>Gender</b>			
Female	100	15.2%	47.7
Male	558	84.8%	63.5
<b>Race/Ethnicity</b>			
Asian	1	0.2%	13.3
Black	347	52.7%	64.6
White	287	43.6%	56.8
Hispanic	21	3.2%	74.2
Unknown	2	0.3%	43.0
<b>Age at Booking</b>			
17 –24	145	22.0%	14.7
26 – 34	250	38.0%	15.7
35 – 44	151	22.9%	16.7
45 and Older	112	17.0%	16.7

<b>Admission Type</b>			
Pretrial	335	50.9%	51.3
Sentenced	257	39.1%	66.7
Hold- Parole Violator	8	1.2%	11.2
Hold -State Prisoner	18	2.7%	70.7
Hold-Other Jurisdiction	30	4.6%	31.8
Hold-In Transit	10	1.5%	140.3
<b>Legal Status at Booking</b>			
Pretrial only	335	50.9%	51.3
Sentenced only	257	39.1%	66.7
Other	66	10.0%	89.2

<b>Attribute</b>	<b>Number</b>	<b>Percent</b>	<b>Average Length of Stay (days)</b>
<b>Total</b>	16,366	100.0%	15.9
<b>Gender</b>			
Female	3,903	23.8%	9.9
Male	12,462	76.1%	17.8
Missing/Unknown	1	0.0%	0.2
<b>Race/Ethnicity</b>			
Asian	8	0.0%	16.2
Black	8,253	50.4%	7.0
White	7,802	47.7%	14.2
Hispanic	220	1.3%	29.5
Unknown	83	0.5%	29.1
<b>Age at Booking</b>			
17 –24	3,446	21.1%	14.7
26 – 34	6,279	38.4%	15.7
35 – 44	3,559	21.7%	16.7
45 and Older	3,082	18.8%	16.7

<b>Attribute</b>	
<b>Total Jail Releases</b>	16,366
<b>Total Number of Persons Released</b>	12,974
Persons with one release	9,834
Persons with two releases	1,805
Persons with three releases	504
Persons with four releases	168
Persons with five or more releases	122
<b>Length of Stay</b>	
Average (Mean)	15.9 days
Median	1.2 days
Number releases within 24 hours	7,550
Number released between 1 and 3 days	2,859
Number released between 3 and 10 days	2,284
Number released between 10 and 30 days	1,797
Number released between 30 and 90 days	1,041
Number released over 90 days	835

Release Reason	Number	Average Length of Stay (days)	Percent of Releases	Calculated ADP
<b>Total</b>	<b>16,366</b>	<b>15.9</b>	<b>100.0%</b>	<b>712</b>
Bond	2,601	5.1	15.9%	36
Court Order	1,012	10.4	6.2%	29
Dismissed	704	8.9	4.3%	17
Federal Court Order	1,090	0.2	6.7%	1
Moved	2,767	37.7	16.9%	286
Normal	2,322	46.3	14.2%	294
Own Recognizance	3,095	1.7	18.9%	14
Supervised Own Recognizance	2,208	3.1	13.5%	19
Time Served	363	7.2	2.2%	7
Other	204	15.7	1.2%	9



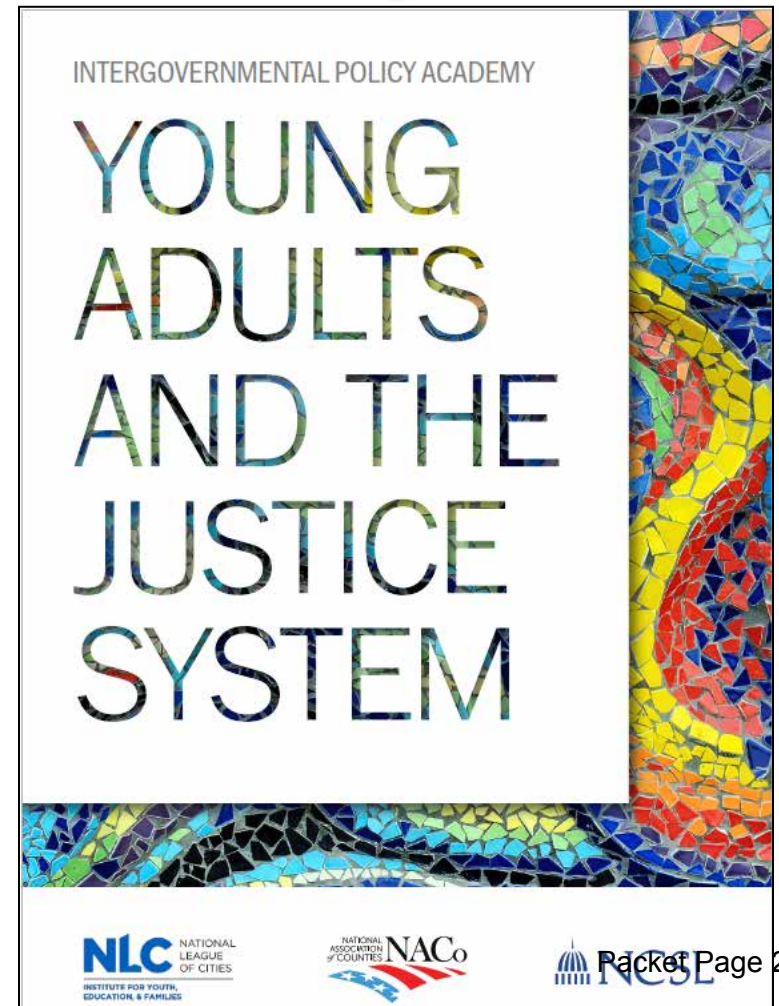
# Stress Test

- Helps you understand in greater detail your “target populations”
- Helps you understand weaknesses in data systems
- Makes you test your proposed jail reduction policies
- How is it done
  - Draw small *random* samples (about 35 in total) of target populations
  - Have detailed court and other agency data collected on the sampled cases
  - Assemble group of prepared and influential decision-makers for four hours
  - Review each case and make a decision to either divert or reduce LOS
  - Evaluate results and make adjustments to proposed policies

# Integrated Data Sharing

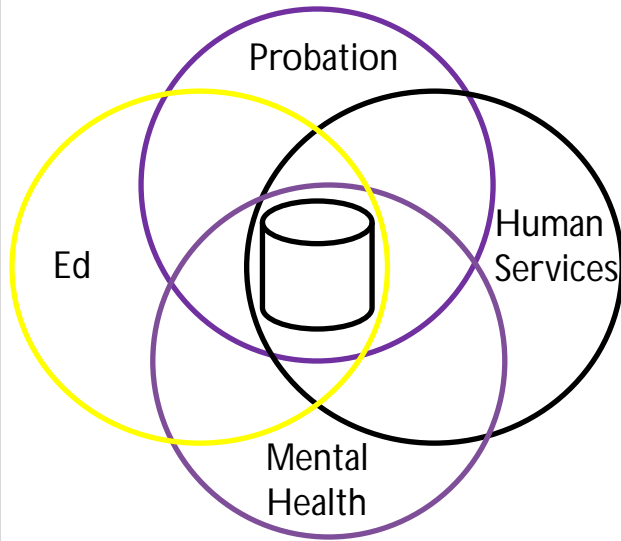
Simple case studies

June 21, 2018

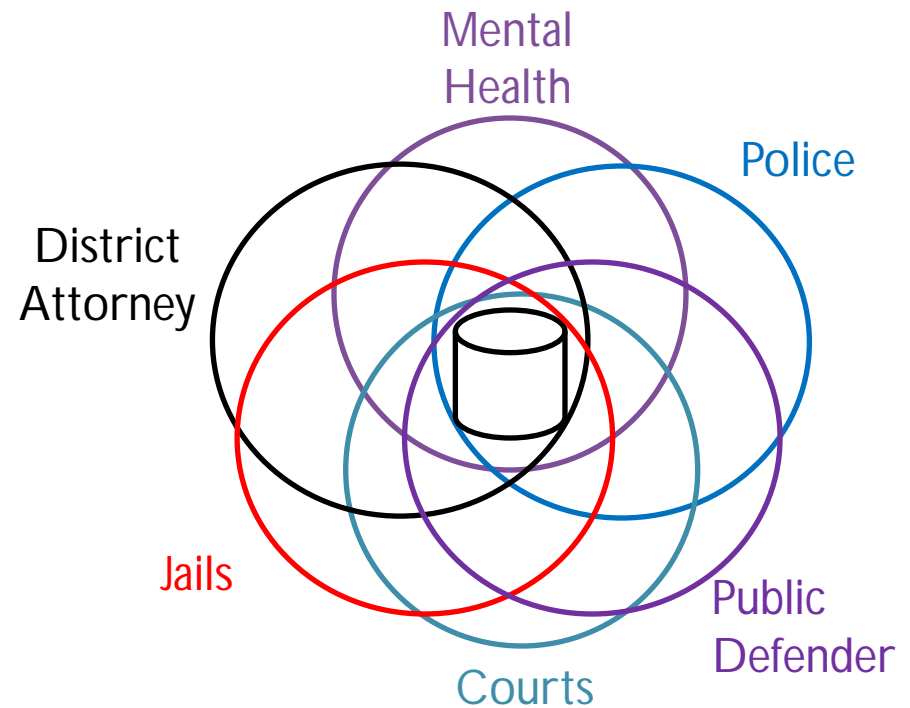


# Data Exchange Models

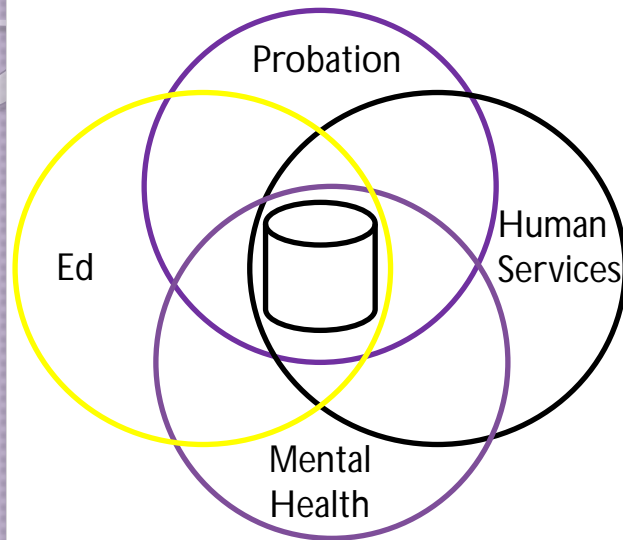
## Example 2: Youth Focus Across Agencies



## Example 1: Courts Based



# Predictive Case Study



- i. Build algorithms that identify pathways to critical outcomes such as committing a serious crime.
- ii. Identify work flow to share referral information prior to engaging the client for informed consent.
- iii. Build MOUs and privacy docs accordingly.

## Example of one of our existing cases:

- 1083 clients cross over 3 departments in a 5 year period
- 51% commit a serious crime
- At least 33% commit the crimes 90 days or more after crossing all 3 departments
- Opportunity to intervene with 90 day service response prior to crime committed if real time data is available.

# Developing Privacy Agreements

- Once model is determined then identify what privacy documents are needed.
- Each of these legal areas needs attention.
  - Federal (HIPAA and FERPA)
  - State Code (NY: Mental Hygiene and Social Service laws, CA: Welfare and Institutions Codes)
  - Standard state/local confidentiality language
- Of the steps this will take the most time

# Good Outcomes Case Study

## Youth Intervention Network (YIN)

- Designed to identify cross-over clients between Schools and Police to leverage existing programming to enhance intervention and prevention strategies addressing:
  - Education outcomes through School District
  - Safety and Juvenile Justice Outcomes through Police
- YIN was a community partnership facilitating this initiative.

# Good Outcomes Case Study

- Once this population was engaged by YIN outcomes achieved included in a 12 month program:
  - Average increase of GPA from 0.65 to 2.2 for subset of initiative enrollees
  - Decrease of Police service calls by 92% for subset of initiative enrollees
- Received DOJ award for innovative community response

# Structural recommendations

- Leadership body to make policy decisions and review overall service models
- Working group that can translate policy to actual work flow among frontline case managers and service organizations



## 2018 Committee Assignments

Final Approved April 2018:

### BEHAVIORAL HEALTH AD HOC SUBCOMMITTEE

- Anne Deacon
- Dan Hammill
- Byron Manering
- Kelli Linville
- Doug Chadwick for Bill Elfo
- Starleen Maharaj-Lewis for Kate Hansen
- ~~Caryl Dunavan~~ Lt. Ryan King, Blaine Police Dept. for Raylene King
- Mike Parker for Greg Winter

### ~~TRIAGE FACILITY~~ CRISIS RECOVERY FACILITY AD HOC SUBCOMMITTEE

- Jerry DeBruin
- Todd Donovan
- Kate Hansen
- Jack Hovenier
- Betsy Kruse
- Chris Phillips
- Tyler Schroeder
- Perry Mowery for Anne Deacon
- Jeff Parks for Bill Elfo
- Sandy Whitcutt or Michael McAuley for Betsy Kruse
- (to be determined) for Kelli Linville

### LEGAL AND JUSTICE SYSTEMS AD HOC COMMITTEE -and-

- Angela Anderson
- Jill Bernstein
- Bill Elfo
- Deborra Garrett
- Stephen Gockley
- Deborah Hawley
- Raylene King
- Dave McEachran
- Lisa McShane
- Moonwater
- Darlene Peterson
- Peter Ruffatto for Kelli Linville

### PRETRIAL PROCESSES WORKGROUP

- Angela Anderson
- Jill Bernstein
- Caryl Dunavan
- Matthew Elich
- Deborra Garrett
- Stephen Gockley
- David Graham
- Alfred Heydrich
- Dave Reynolds
- Bruce Van Glubt

Also:

### STEERING COMMITTEE

- Co. Council Rep (Todd Donovan)
- Co. Exec Rep (Tyler Schroeder)
- IPRTF Chair(s) Jill Bernstein and Jack Hovenier
- Committee Chairs: Stephen Gockley, Anne Deacon, Dan Hammill, Chris Phillips