

Incarceration Prevention & Reduction Task Force / Law & Justice Council

9:00 a.m. – 11:00 a.m., February 3, 2020

Whatcom County Courthouse Fifth Floor Conference Rooms 513/514, 311 Grand Ave., Bellingham WA

AGENDA

If you plan to bring handouts to this meeting, bring at least 30 for task force members and the file

Topic	Requested Action	Presenter	Packet Page(s)
1. Call to Order <ul style="list-style-type: none">Introduction of Bellingham City Council Public Health, Safety, and Justice Committee members	Information	Dan Hammill	N/A
2. 2020 Committee assignments	Sign up	N/A	1
3. Demonstration of new jail roster database and website	Information	Caleb Erickson	N/A
4. Committee Updates <ul style="list-style-type: none">Behavioral Health Committee (Jan. 7)Steering Committee	Information	Dan Hammill Barry Buchanan	2 - 4
5. IPR Task Force 2020 Priorities	Discussion	Steering Committee	3
6. Update on County Council's Public Health, Safety, and Justice Initiative Needs Assessment <ul style="list-style-type: none">Task Force ratification of committee representatives on Stakeholder Advisory Committee	Update Vote	Barry Buchanan	5
7. Update on the Crisis Stabilization Facility			6
8. Confirm approval of the <u>revised</u> draft IPRTF Report to the County Council	Approve	Co-Chairs	7 - 13
9. Update by Jurisdictions on Jail Diversion Programs	Information	Various	N/A
10. Other Business			
11. Public Comment			
12. Adjourn			

UPCOMING MEETINGS:

Next page...>>>

The most up-to-date meeting schedule can be found online at:
<http://wa-whatcomcounty.civicplus.com/calendar.aspx?CID=40>,

IPR TASK FORCE	COMMITTEES				
	BEHAVIORAL HEALTH	LEGAL & JUSTICE SYS.	INDEX	CRISIS STABILIZATION FACILITY	STEERING
Bi-monthly on various Mondays 9-11 a.m. Courthouse 5th Floor Conf. Rooms 513/514 311 Grand Ave., Bellingham	various Mondays 2:30-3:30 Bellingham City Council Conference Room, 210 Lottie Street, B'ham	2 nd Tuesday 11:30 am –1:00 pm Courthouse 5th Floor Conf. Room 514 311 Grand Ave., Bham	First Thursday 1:30-3:00 Courthouse 5th Floor Conf. Room 514, 311 Grand Avenue, B'ham	Bi-monthly 3 rd Thursday 9:30-11:00 a.m. Courthouse 5th Floor Conf. Room 513 311 Grand Avenue, B'ham	As needed Courthouse 5th Floor Conf. Room 513 311 Grand Ave., Bham
February 3 April 20 June 1 August 3 October 5 November 2	February 3 March 16 April 20 May 12: Behavioral Health and Legal and Justice Systems joint meeting June 15 July 13 August 3 September 21 October 5 November 10: Behavioral Health and Legal and Justice Systems joint meeting Tuesday, December 15*	February 11 March 10 April 14 June 9 July 14 August 11 September 15** October 13 December 8	February 6 March 5 April 2 May 7 June 4 July 9 August 6 September 3 October 1 November 5 December 3	January 16 March 19 May 21 July 16 September 17 November 19	January 23: 11:00 – 12:30 April 9: 10:30 – 12:00 June 4: 11:00 – 12:30 July 23, 11:00 – 12:30 Sept. 24, 11:00 – 12:30 Oct. 22: 11:00 – 12:30

Committee signup sheets will be circulated during the IPR Task Force meeting on Monday, February 3. If you can't attend the meeting, please email your selection(s) to [Jill Nixon](#).

Please only sign up for a committee if you can attend the regularly scheduled meetings. Signing up and then not attending creates quorum problems.

Specific regular meeting dates for 2020 are on the 2nd page of the IPRTF Agenda.

BEHAVIORAL HEALTH COMMITTEE

Day: various Mondays (same as full IPRTF meeting dates)
Time: 2:30-3:30 p.m.
Location: Bellingham City Council Conference Room, 210 Lottie Street, Bellingham

INDEX COMMITTEE

Day: First Thursday
Time: 1:30-3:00
Location: Courthouse 5th Floor Conf. Room 514, 311 Grand Avenue, Bellingham

LEGAL & JUSTICE SYSTEMS COMMITTEE

Day: Monthly, 2nd Tuesday
Time: 11:30 am –1:00 pm
Location: Courthouse 5th Floor Conf. Room 514, 311 Grand Ave., Bellingham

CRISIS STABILIZATION FACILITY COMMITTEE

Day: Bi-monthly, 3rd Thursday
Time: 9:30-11:00 a.m.
Location: Courthouse 5th Floor Conf. Room 513, 311 Grand Avenue, Bellingham

Incarceration Prevention and Reduction Task Force
Behavioral Health Subcommittee
DRAFT Meeting Summary for January 7, 2020

1. Call to Order

Committee Co-Chair Dan Hammill called the meeting to order at 2:31 p.m. at the Health Department Creekside Conference Room, 509 Girard Street, Bellingham.

Members Present: Megan Ballew, Dan Hammill, Ryan King, Byron Manering

Members Absent: Doug Chadwick, Mike Parker

2. Appointment to County Council's Strategic Advisory Committee for Public Health, Safety, and Justice Facility Needs Assessment

Deacon reported on the needs assessment.

Manering moved to appoint Dan Hammill to represent the Behavioral Health Committee on the Strategic Advisory Committee. The motion was seconded and carried unanimously.

3. Linking prevention and incarceration

Joe Fuller, Health Department, submitted and read from a presentation on mental health promotion and substance abuse prevention (on file).

Committee members discussed the amount of money the County spends on prevention efforts, working with the school districts to reach all parts of the county, maximizing grant opportunities, changes to the Becca Bill and school dropout, the County's juvenile program, providing before-school services to families with young children, focusing the committee on policies and finding new money for program and barriers to service.

4. Update on the Handle with Care Program

Manering stated there is a lack of information on how those programs are actually working in the program. There is no new information.

5. Updates and Other Business

There were no other updates or other business.

6. Public Comment

There was no public comment.

7. Adjourn

The meeting adjourned at 3:28 p.m.

***Incarceration Prevention and Reduction Task Force
Steering Committee
Meeting Summary for January 23, 2020***

1. Call To Order

Committee Chair Barry Buchanan called the meeting to order at 11:00 a.m. in the County Council Conference Room, 311 Grand Avenue, Bellingham.

Members Present: Barry Buchanan, Arlene Feld, Stephen Gockley, Dan Hammill, Raylene King, Mike Parker, Tyler Schroeder

Members Absent: Jack Hovenier, Anne Deacon

2. 2020 IPR Task Force priority topics

Committee members discussed potential priorities for the Task Force, including:

- A review and tracking of the legislative priorities with the State
- Rep. Shewmake's childcare bill, as a function of prevention
- A communications plan to get Task Force information out to the public; potentially contracting for professional services to develop and design a plan and promotional materials
- Support INDEX Committee in integrating systems; potentially contracting with a consultant to advise on next steps
- Review the Vera Report and get an update on the status of its recommendations
- Identifying specific data trends that would be important for the Task Force to track
- Potential data trends to track, including:
 - How many people are being booked on violation of controlled substance use charges
 - Average length of stay for folks involved in property crimes due to substance use disorder and mental health issues
 - Whether there are reductions due to the new pretrial services unit
- Assessing best practices
- Budget and ballot initiative recommendations in 2020

The committee also discussed the Housing and Homeless Advocacy Day on February 6 in Olympia and related legislative priorities, submitting a budget supplemental request for \$10,000 for professional services in 2020; the status of each committee's data request; getting an update from Lt. Caleb Erickson on the new jail data website; how the INDEX Committee can move forward with providing trend analysis; an effort from Roger Goodman and Rep. Shewmake to develop a pilot project for the State that may include Whatcom County and funding; law enforcement assisted diversion (LEAD) trend analysis; developing new case management systems; data review from Dr. Andrew Peterson; a 2020 priority for the INDEX Committee is to figure out trend analysis; the data component of the Public Health and Safety Needs Assessment; behavioral health capacity in the community; creating baseline information for new programs, including LEAD and the Ground-Level Response And Coordinated Engagement (GRACE) program; asking local providers to track the number of people who

Incarceration Prevention and Reduction Task Force
Steering Committee
Meeting Summary for January 23, 2020

are turned away from a program due to a lack of capacity to serve (turn-away tracking); the importance of early intervention; and upcoming ballot measures.

3. How the Task Force could engage Washington State Department of Social and Health (DSHS) and Health Care Authority (HCA) representatives

The committee members discussed oversight of the managed care organizations; methods of engaging the managed care organizations and the Health Care Authority;

4. Suggestions for Task Force agenda

Hammill will introduce members of the new City Council Public Health, Safety, and Justice Committee.

The Steering Committee members will report as a separate agenda item the Task Force priorities for 2020.

5. Other Business

There was no other business.

6. Public Comment

There was no public comment.

7. Adjourn

The meeting adjourned at 12:10 a.m.

IPR Task Force Representatives on the Stakeholder Advisory Committee for the Public Health, Safety, and Justice Initiative Needs Assessment

Position 1, full Task Force: Jack Hovenier, Stephen Gockley

Position 2, Behavioral Health Committee: Dan Hammill

Position 3, Crisis Stabilization Facility Committee: *to be determined*

Position 4, Legal & Justice Systems Committee: *to be determined*

Crisis Stabilization Facility (CSF) Update

Our January meeting was cancelled due to inclement weather. Following is a brief update on activities related to the CSF.

1. Construction is moving forward on pace for opening this summer. Coordination meetings with treatment providers, facilities management, architect, and construction personnel are underway.
2. The Health Department is leading a program/service implementation process involving numerous stakeholders to address the following critical topic areas:
 - a. Financing/Funding of service delivery
 - b. Programming and Treatment
 - c. Communication
 - d. Stakeholder buy-in and support
 - e. Admissions/Referral
 - f. Facility design and construction issues
 - g. Policies and Procedures for programming, admissions, diversion, etc.
3. Educating relevant state agencies, the Governor's office, and the state legislature on operational funding gaps has been ongoing, with numerous meetings in Olympia
4. Seeking stable operational funding from the state legislature and state's Health Care Authority



*Whatcom County Incarceration Prevention
and Reduction Task Force*

2020 New Year Report

February 2020

TASK FORCE MEMBERS

Angela Anderson / Maia Vanyo
Chief Deputy, Whatcom County Public Defender

Travis Brockie
Lummi Nation

Barry Buchanan
Whatcom County Council

Anne Deacon
Human Services Manager, Whatcom County Health Department

Jerry DeBruin / Mike Hilley
Fire District 14 Chief / Whatcom County EMS Manager

David Doll
Police Chief, City of Bellingham

Bill Elfo
Whatcom County Sheriff

Arlene Feld
Citizen Representative

Heather Flaherty
Citizen Representative

Deborra Garrett
Superior Court Judge

Stephen Gockley
Co-Chair; Health and Social Services Representative

Daniel Hammill
Council Member, City of Bellingham

Deborah Hawley
Consumer Representative

Jack Hovenier
Co-Chair; Consumer Representative

Raylene King
Blaine Court Administrator

Scott Korthuis
Mayor, City of Lynden

Kelli Linville/Seth Fleetwood
Mayor, City of Bellingham

Byron Manering
Executive Director, Brigid Collins

Moonwater
Executive Director, Whatcom Dispute Resolution Center

Eric Richey
Whatcom County Prosecuting Attorney

Darlene Peterson
Court Administrator, Bellingham Municipal Court

Eric Petersen
Washington State Department of Corrections

Dave Reynolds
Whatcom County Superior Court Administrator

Tyler Schroeder
Whatcom County Deputy Executive Representative

Kevin Turner
Police Chief, City of Ferndale

Bruce Van Glubt
Whatcom County District Court

Greg Winter
Executive Director, Opportunity Council

TASK FORCE COMMITTEES*

BEHAVIORAL HEALTH COMMITTEE

Doug Chadwick
Dan Hammill: Co-Chair
Byron Manering
Kelli Linville
Ryan King
Mike Parker: Co-Chair
Megan Ballew

CRISIS STABILIZATION FACILITY COMMITTEE

Doug Chadwick
Anne Deacon: Chair
Todd Donovan
Jack Hovenier
Michael McCauley
Tyler Schroeder

LEGAL AND JUSTICE COMMITTEE

Angela Anderson / Maia Vanyo
Bill Elfo
Arlene Feld: Co-Chair
Heather Flaherty
Deborra Garrett
Stephen Gockley
Deborah Hawley
Raylene King: Co-Chair
Moonwater
Darlene Peterson
Eric Peterson
Peter Ruffatto

INDEX COMMITTEE

Ryan Anderson
Brenda Beeman
Barry Buchanan
Doug Chadwick
Amy Ebenal
Caleb Ericksen
Erin Herschlip
Amy Hockenberry
Wendy Jones
Marty Mulholland
Christine Paulson
Darlene Petersen
Courtney Polinder
Dave Reynolds
Perry Rice
Tyler Schroeder: Chair
Bruce Van Glubt

*Task Force Committees may include Task Force members, their proxies, or other agency staff or community members.

I. Introduction to Task Force Efforts

PURPOSE. In July 2019, the County Council amended the Task Force reporting requirements from one update to two updates per year. The Task Force submitted its written Annual Report to the County Council in June 2019. This is a brief update on the Incarceration Prevention and Reduction (IPR) Task Force accomplishments to the end of the year and plans for 2020.

A. 2019 Update

- ***Task Force Becomes Law & Justice Council***

Washington State statute requires counties to have a Law and Justice Council to address issues related to coordination with other jurisdictions, jail management, and offender information. The County Council's July 2019 ordinance amended the IPR Task Force purpose and function to assign the role of the Law & Justice Council to the IPR Task Force.

- ***Task Force Creates the Service Inventory and Strategic Plan***

The IPR Task Force approved the first iteration of its Sequential Intercept Service Inventory and Strategic Plan in October. (*See attached*) The document inventories existing services and programs and defines a process for the Task Force to incorporate new proposals into its work plan. The intent is for the plan to be a living document that evolves over time as programs and projects are added or removed.

- ***Task Force Guides the Work of the Committees***

The majority of the Task Force work is done at the committee level. The full Task Force has adjusted its regular meeting schedule to every other month to hear committee and program updates, provide guidance in moving forward, and make recommendations to the County Council.

The IPR Task Force received regular updates on several new programs that were launched in 2019, including the Ground-level Response and Coordinated Engagement (GRACE) Program, Law Enforcement Assisted Diversion (LEAD) Program, Superior Court Pretrial Services, the Intergovernmental Policy Academy, and new funding opportunities.

- ***The Award Winning Task Force***

In November, the IPR Task Force was awarded the Peace Builder Award for Public Service by the Whatcom Dispute Resolution Center at its 17th Annual Peace Builder Gala. Task Force members past and present participated in a short [documentary film](#) about the work of the Task Force and attended the ceremony.

B. What's Next in 2020

- ***Budget Year***

For Whatcom County and the City of Bellingham, 2020 is a budget preparation year for their biennial 2021-2022 budgets. The Task Force will look at current behavioral health and law and justice revenue and expenditures, and may make recommendations to County and City councils and administrators.

- ***Communications Planning***

After nearly 4 years of work, the IPR Task Force has accomplished many goals. Members of the Task Force believe it's important for the county's residents to learn about the scope and breadth of their achievements. To meet that goal, the Task Force will develop a communication strategy to inform the public about Task Force efforts and successes.

- **Engage with the State Legislative Process**

Many statutes that impact local behavioral health and criminal justice efforts originate in the Washington State legislature. Addressing the challenges to these systems is becoming a priority across the state. Proposals in the State legislature to changes rules and regulations may impact local systems. The Task Force will begin to engage in the State legislative process on issues related to the IPRTF and review proposals as they develop, including proposals that contain a funding component. As necessary, the Task Force will make recommendations to both local and State officials.

- **Assess Best Practices**

A continuing role of the IPRTF is to assess best practices, determine whether programs are using best practices, and promote their use. The IPRTF will continue to evaluate programs based on current best practices and evidence-based success.

II. Committee Updates and Next Steps

COMMITTEE WORK. Throughout the 2019 spring and summer, all committees assisted the Steering Committee in completing the IPR Task Force Sequential Intercept Service Inventory and Strategic Plan. To complete the service inventory, committees identified existing behavioral health and criminal justice programs, whether they are fully or partially funded and staffed, and gaps in services that need to be filled.

Legal and Justice System Committee

A. 2019 Update

- **New Committee Leadership**

In July, the Committee appointed Arlene Feld and Raylene King as the new committee co-chairs.

- **Specialized Law Enforcement Deployed Throughout the County**

In 2019, both the Sheriff and the Bellingham Police have deployed officers and hired contractors to respond to people experiencing a behavioral health crisis. Those specialized officers spoke with the Committee in September and at a Joint Behavioral Health and Legal and Justice Committee meeting in November. Officers described the dramatic increase in recent years in calls that include a behavioral health component, how their caseloads help people with behavioral health issues involved in the criminal justice system, and the need in the community for more treatment providers, housing, job, and transportation services.

- **Jail Reentry**

Authorities at all levels in the local criminal justice system have expressed a need for more and better reentry services for inmates being released from the Whatcom County jail as well as other incarceration facilities. In October, the committee received presentations from Benita Bowen, Goodwill Industries, and David Goldman, inmate educator contracted through Whatcom Community College. The presenters described the importance of empowering inmates to lead successful lives by providing learning and skill-building opportunities while still in jail, developing a comprehensive and individualized reentry plan as soon as someone becomes incarcerated, and following up with adequate wraparound services

B. What's Next in 2020

- ***Jail Reentry***

Recent presentations have informed the committee as it begins work on reentry programs in Whatcom County, which encompasses an entire intercept level on the strategic plan. The committee will review current reentry models and best practices that will build upon existing reentry services.

- ***Supporting Specialized Law Enforcement***

In response to presentations from behavioral health specialized law enforcement officers, the committee will begin exploring opportunities to support their efforts.

Crisis Stabilization Facility Committee

A. 2019 Update

- ***Construction Has Begun***

The County broke ground on September 30 for the new 32 bed dual mental health treatment/substance use stabilization facility. The construction contract was awarded to Tiger Construction, and construction will take approximately 9 to 14 months. As the facility nears completion, the committee's charge to develop plans for a new or expanded facility also nears completion.

- ***Data Requirements Included in Provider Leases***

Compass Health and Pioneer Human Services were chosen as the service providers for the mental health treatment unit and the substance use disorder unit of the new facility. The committee developed a list of data reporting requirements for these vendors, which were incorporated into their provider leases and will inform the County and the IPR Task Force on future policy and funding recommendations and decisions.

B. What's Next in 2020

- ***Launching an Efficient and Successful Program***

The committee will continue to monitor the processes needed for efficient functioning of the new facility. The committee will provide a venue and opportunity for frequent communication between the service providers, law enforcement, and first responders. In addition, the committee will ensure that the service providers submit regular data reports and monitor program success.

- ***Continuing the Search for Operational Funds***

The committee will continue to engage with Federal and State legislators and the Governor to continue the search for stable and adequate funding sources for ongoing operations.

Behavioral Health Committee

A. 2019 Update

- **Roadmap for Prevention Interventions**

The July 2019 County Council ordinance expanded the Task Force purpose to include identifying, examining, and recommending programs and policies that focus on intervention and prevention strategies that are pursuant to incarceration. The Committee embarked upon a course of action to learn more about the existing early intervention and prevention programs throughout the county. (See Sidebar)

Presentations Received:

- ✓ GRACE
- ✓ Lummi Behavioral Health
- ✓ Bellingham School District
- ✓ Domestic Violence and Sexual Assault Services (DVSAS)
- ✓ Brigid Collins Family Support Center

Presentations To Be Scheduled:

- School Districts
- Health Department: school services
- Northwest Youth Services
- Child Protective Service (CPS) services
- Peace Health pediatricians

B. What's Next in 2020

- **Continuing Review of Early Intervention & Prevention Services**

The Committee will continue to review existing programs and services available to children, young adults, and families that provide positive impacts to the social determinants of health and risk factors for criminal behavior.

- **Explore New Programs**

The committee will continue to explore evidenced-based and promising practices in Behavioral Health with Whatcom County service providers and law enforcement.

Information Needs & Data Exchange (INDEX) Committee

A. 2019 Update

- **New Jail Website is Launched**

The Sheriff's Office recently launched the new [Inmate Database](#) on the County's website. A workgroup of committee members, led by Lt. Caleb Erickson and Perry Rice, County Information Technology Manager, lead the project, which provides much more information on jail bookings. Information can be arranged by various fields and is also searchable.

- **Data Availability is Improved**

Lack of timely information on the status of inmates held in custody can impede timely case processing. County technical staff are working with the INDEX committee to develop reports on inmate status. Each court agency will receive a customized report on inmates' time served as sentenced by the courts, and city prosecutors will receive a point-in-time report on who is in jail on their city cases. Additionally, the workgroup redesigned the County's web pages to enhance the availability and clarity of data available to the public and policy makers.

- ***Engaging with State on New Software System***

The State's Administrative Office of the Courts has been engaged in a project to select a new data management system for courts of limited jurisdiction throughout the state, including District Court and local municipal courts. The system chosen is crucial to daily operations of many local court systems in the county. The INDEX Committee has been working with State representatives on the State's progress and to providing recommendations on how any new State system must integrate with the existing systems in the County and local municipalities.

B. What's Next in 2020

- ***Statistical Monitoring and Trend Analysis of New Programs***

The INDEX committee will develop a process to help new programs and services set up a system for data collection and monitoring. New programs will benefit from generating baseline data prior to program launch. Identifying relevant benchmarks, continually monitor benchmark data, and engaging in trend analysis will gauge a program's efficacy. Having accurate data and trend analysis enhances opportunities for grant funding, better informs the community, and provides feedback to the Task Force on the success of current programs.

- ***Respond to Task Force and Committees' Policy Questions***

As shown in the IPR Task Force Sequential Intercept Service Inventory and Strategic Plan, the INDEX Committee works across all intercept levels to help the Task Force, its committees, and policy-makers identify and monitor data needed to respond to specific policy questions.

- ***Continue Refining Data Sharing Among Jurisdictions***

In addition to developing data to answer policy questions, the INDEX Committee plays a role in connecting local jurisdictions and agencies to expedite information sharing. New data collection systems will come online in several local and state agencies, which will enhance data accessibility. Data collected from new programs, including the Ground-level Response and Coordinated Engagement (GRACE) program and the new Crisis Stabilization Facility will need to be integrated into the committee's data matrix. *(See attached)* The Committee will continually update the data matrix and develop cross-jurisdictional data sharing reports to increase efficiencies in the overall criminal justice system.